

Message Text

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ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 EURE-00 ACDA-19 AEC-11 OMB-01

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

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P R 281500Z JAN 74

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 3635

INFO ALL CSCE CAPITALS 82

USNMR SHAPE

USLOSACLANT

USDOCOSOUTH

USCINCEUR

C O N F I D E N T I A L GENEVA 522

VIENNA ALSO FOR USDEL MBFR

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TAGS: PFOR

SUBJECT: CSCE: SUB-COMMITTEE ON MILITARY SECURITY

(CBM'S); UK DRAFT RESOLUTION

REF: STATE 016559

1. SUMMARY. UK DRAFT CBM RESOLUTION WAS DISCUSSED FURTHER AT NATO CAUCUS JAN 25. BRITISH, WITH SUPPORT OF NUMBER OF ALLIES, CONTINUED TO OPPOSE U.S. AMENDMENTS CONCERNING MOVEMENTS, NATURE OF OBLIGATION, CONTENT OF NOTIFICATION AND QUESTION OF SEPARATE AIR-NAVAL MANEUVERS. UK ALSO TURNED DOWN NORWEGIAN AND TURKISH AMENDMENTS. COMPROMISE FORMULATION CONCERNING SECTION ON SWEDISH AND SPANISH PROPOSALS WAS REISED FOR CONSIDERATION U.S. AND OTHER ALLIES. BRITISH WILL PROBABLY TABLE THEIR DRAFT RESOLUTION
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AT JAN 30 SUB-COMMITTEE MEETING. UK REP EXPRESSED

VIEW THAT AFTTER DRAFT IS INTRODUCED ALLIES SHOULD BE PREPARED TO SOFTEN THEIR POSITION ON MOVEMENTS ISSUE FAIRLY SOON AFTER USSR OPPOSITION IN REGISTERED, BUT SOME OTHER ALLIES CAUTIONED AGAINST CONCEDING TOO MUCH TO SOVIETS TOO SOON. END SUMMARY.

2. NATO REPS ON SUB-COMMITTEE ON MILITARY SECURITY HELD CAUCUS JAN 25 TO COMPLETE DISCUSSION OF UK DRAFT CBM RESOLUTION. REFTEL INSTRUCTIONS WERE NOT RECEIVED UNTIL FOLLOWING DAY; HOWEVER, THOSE U.S. AMENDMENTS WHICH REFTEL REAFFIRMED WERE TO COURSE ALREADY WELL-KNOWN, AND BRITISH, SUPPORTED BY MANY OTHER ALLIES, HAD AGAIN TURNED THESE DOWN AT CAUCUS. TURNING TO NEW U.S. PROPOSALS CONTAINED REFTEL, WE INFORMED BRITISH REP (ADAMS) JAN 26 THAT U.S. COULD NOW ACCEPT WORDING "GIVEN NOTIFICATION APPROXIMATELY SIXTY DAYS IN ADVANCE" IN OPERATIVE PARAGRAPH 1A AND ADAMS SAID THIS PHRASING WOULD BE RESTORED IN DRAFT. AS FOR SUBSTITUTION OF PHRASE "ON A RECIPROCAL BASIS" IN SIXTH PREAMBULAR PARAGRAPH, ADAMS FELT THAT THIS WOULD NOT SATISFY UK AND MANY OTHER ALLIED DELEGATIONS WHO WANT TO MAKE POINT IN THIS PARAGRAPH THAT NOTIFICATION CRITERIA SHOULD BE PRECISELY STIPULATED.

3. WE ALSO INFORMED ADAMS OF U.S. SUGGESTION FOR DEFERRING ACTION ON SECTION OF DRAFT RESOLUTION ON SPANSIH AND SWEDISH PROPOSALS FOR ADDITIONAL CBM'S (PARA 6 REFTEL). ORIGINAL UK TEXT (GENEVA 270) HAD ALREADY BEEN AMENDED BY BRITISH AT PREVIOUS DAY'S CAUCUS AND ADAMS EXPRESSED HOPE THAT NEW WORDING (WHICH OTHER NATO REPS SAID THEY WOULD REFER TO THEIR CAPITALS) MIGHT HELP MEET U.S. CONCERNS. AS AMENDED, SECTION NOW READS IN FULL: "RECOGNIZE THAT THE GENEROUS, COMPREHENSIVE AND REGULAR IMPLEMENTATION OF THE FOLLOWING MEASURES WOULD ALSO CONTRIBUTE TO THE STRENGTHENING OF CONFIDENCE AND SECURITY IN EUROPE: (A) A GREATER OPENNESS IN THE PUBLIC PRESENTATION OF THE DEFENCE EXPENDITURE OF PARTICIPATING STATES, (B) INCREASED

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EXCHANGES AND CONTACTS AMONG MILITARY PERSONNEL OF THE PARTICIPATING STATES ON THE BASIS OF RECIPROCITY."

4. DURING DISCUSSION OF TURKISH AND NORWEGIAN AMENDMENTS (GENEVA 0331) AT JAN 25 CAUCUS, U.S. REPS REAFFIRMED U.S. OPPOSITION TO LOWERING THRESHOLD FOR NOTIFICATION OF MANEUVERS BELOW ONE DIVISION. BRITISH THEMSELVES TURNED DOWN BOTH THESE AMENDMENTS

BECAUSE OF THEIR TREATMENT OF INDEPENDENT NAVAL MANEUVERS. NUMBER OF OTHER ALLIES, WHILE EXPRESSING SYMPATHY FOR TURKISH AND NORWEGIAN POSITIONS, WENT ALONG WITH BRITISH ON TACTICAL GROUNDS. NORWEGIAN AND TURKISH REPS COMPLAINED THAT UK REJECTION OF THEIR AMENDMENTS WILL LEAD TO EXPOSURE OF DIFFERENCES BETWEEN NATO FLANK STATES AND OTHER ALLIES SINCE NORWAY AND TURKEY WILL PROBABLY NOW HAVE TO PRESS THEIR AMENDMENTS AT SUB-COMMITTEE.

5. BRITISH LEFT IMPRESSION THAT THEY WOULD PROBABLY TABLE THEIR DRAFT RESOLUTION AT JAN 30TH SUB-COMMITTEE MEETING, WHEN DRAFTING STAGE IS EXPECTED TO OPEN. IN TABLING DRAFT, UK REP PLANS TO STATE TO SUB-COMMITTEE THAT DRAFT SHOULD BE LOOKED ON AS A SKELETON OR FRAMEWORK TO WHICH ADDITIONS AND CHANGES ARE EXPECTED. HE WILL ALSO EXPLAIN THAT BRITISH VIEW OPENING OPERATIVE CLAUSE ("HAVE DECIDED THAT THEY WILL") AS VOLUNTARY IN CHARACTER AND NOT LEGALLY BINDING. BRITISH WILL ATTEMPT TO HAVE DRAFT TAKEN AS BASIS FOR SUB-COMMITTEE NEGOTIATIONS BUT ANTICIPATE SOVIET OPPOSITION AND PLAN TO FALL BACK TO COMPENDIUM APPROACH IN WHICH EXISTING PROPOSALS WOULD BE BROKEN DOWN AND THEIR ELEMENTS GROUPED ACCORDING TO CATEGORIES. UK REP TOLD CAUCUS THAT BRITISH EXPECTED SOVIETS WOULD PRESS FOR SEPARATE "MOVEMENT" AND "MANEUVER" CATEGORIES AND THAT UK WOULD PROBABLY ACCEPT THIS AS BEING IN ACCORD WITH HELSINKI RECOMMENDATIONS. (COMMENT: SUCH A SEPARATION WOULD OF COURSE EASE U.S. TACTICAL PROBLEM OF SUPPORTING ALLIES WHERE POSSIBLE ON MANEUVERS WHILE AVOIDING SURFACING OF OUR DIFFERENCES OVER MOVEMENTS.)

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6. UK REP ALSO REMARKED TWICE THAT HE THOUGHT ALLIES SHOULD BE PREPARED TO "ADJUST" OR "SOFTEN" THEIR INSISTENCE ON MOVEMENTS FAIRLY EARLY IN DEBATE, ONCE SOVIETS HAVE CLEARLY REGISTERED THEIR OPPOSITION. NORWEGIANS, FRG, CANADA AND BELGIUM, HOWEVER, CAUTIONED AGAINST CONCEDING MOVEMENTS ISSUE TO SOVIETS TOO SOON OR IN ONE STEP. CANADIAN REP ALSO TOLD CAUCUS THAT LATEST WORD FROM OTTAWA INSTRUCTED HIM TO DROP PASSIVE OR NEUTRAL CANADIAN STANCE WITHIN ALLIANCE ON MOVEMENTS DISPUTE AND INSTEAD TO JOIN OTHER ALLIES IN SUPPORTING INCLUSION OF MOVEMENTS IN UK DRAFT. BASSIN

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